NPL and the Legal Environment

Carl Chastenay
FINSAC

Vienna, 26 June 2015

Legal environment – desired features

- The legal environment for insolvency should*:
 - 1. Provide certainty to market participants
 - Maximize the value of assets by striking a balance between liquidation and reorganization
 - 3. Ensure **equitable treatment of creditors** that respects the ranking of priority claims .
 - 4. Provide for timely, efficient and impartial insolvency
 - Ensuring a transparent and predictable process that contains incentives for gathering and sharing information

* Freely lifted from UNCITRAL

Laws

- Laws across the region contain the key features of "best practice" insolvency law, but:
 - They are of recent vintage and never tested
 - They can lead to confusion because of lack of expertise and frequent amendments
 - They are poorly integrated with the local and constitutional framework
- As a result, insolvency law reform is central to NPL resolution efforts across the region
 - On the one hand, a strong case for **reviewing the entire insolvency regime**
 - On the other hand, the system suffers from "insolvency reform fatigue"
- Countries in the region should ensure that insolvency law reform projects
 - holistically address all known issues
 - comprehensively include all key stakeholders, and
 - put the focus on ensuring that the law is relevant to the domestic context

Judiciary

- Then judicial process does not provide a credible avenue for NPL resolution, due to
 - Slow, ineffective and unpredictable process
 - Lack of experience and an excessive workload
 - In many countries, corrupt judiciary
- Resolving these issues goes significantly beyond NPL resolution, and fall under the broader "Rule of Law" umbrella
- Still, some measures can be implemented "bottom up" to improve the process:
 - Infrastructure: improve case management IT and infrastructure, and track workload and case flow to improve resource allocation
 - Capacity: providing extensive training and increase resources, including the number of judges and insolvency professionals
 - Procedure: review grounds for appeals and implement measures to reduce frivolous claims; and enforce deadlines for judicial processes.
 - In addition, temporary solutions can be implemented to help reduce the workload, for example specialized courts and ad hoc processes courts for insolvency procedures

Enforcement and Execution

- Execution is plagued by significant issues, including
 - Difficulty in establishing legal title
 - Slow, cumbersome and complicated auction process
 - Poorly trained and supervised bailiffs
 - Poor incentives structure
- These can be addressed through targeted interventions, but political will and political capital is required to overcome entrenched interests